

# ORANGEVALE RECREATION & PARK DISTRICT

## Minutes of Meeting of Board of Directors March 9, 2017

A Regular Meeting of the Board of Directors of the Orangevale Recreation and Park District was held on Thursday, March 9, 2017 at the District Office. Director Stickney called the meeting to order at 6:32 p.m.

Directors present: Stickney, Meraz, Anderson, Montes (Brunberg was absent)  
Staff present: Greg Foell, District Administrator  
Scott Russell, Park Superintendent  
Jennifer Von Aesch, Finance/HR Manager  
Jason Bain, Recreation Supervisor  
Melyssa Woodford, Administrative Services Coordinator  
Chelsea McAdam, Recreation Coordinator

3. **PLEDGE OF ALLEGIANCE** The Pledge of Allegiance was conducted.
  
4. **APPROVAL OF AGENDA** On a motion by Director Montes, seconded by Director Meraz, the agenda was approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.  
**MOTION #1**
  
5. **PUBLIC DISCUSSION** There was no public discussion conducted that was not related to a specified agenda item.
  
6. **MINUTES**
  - a) **Approval of Minutes of February 9, 2017 Special Meeting (pg 1):** On a motion by Director Montes, seconded by Director Anderson, the minutes were approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.
  
  - b) **Approval of Minutes of February 9, 2017 Meeting (pg 2-7):** On a motion by Director Montes, seconded by Director Meraz, the minutes were approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.  
**MOTION #2**  
  
**MOTION #3**
  
7. **CORRESPONDENCE**
  - a) **Confidential Envelope – Attorney Billing December 2016:** On a motion by Director Meraz, seconded by Director Montes, the attorney billing was approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.  
**MOTION #4**

8. **CONSENT CALENDAR**  
**MOTION #5**
- On a motion by Director Montes, seconded by Director Stickney, the consent items were approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.
- 8.1 **CONSENT MATTERS GENERAL FUND**
- a) Ratification of Claims for January 2017 (pg 9)
  - b) Budget Status Report for January 2017 (pg 10-12)
  - c) Revenue Report for January 2017 (pg 13)
- 8.2. **OLLAD CONSENT MATTERS**
- a) Ratification of Claims for January 2017 (pg 14)
  - b) Budget Status Report for January 2017 (pg 15-16)
- 8.3. **KENNETH GROVE CONSENT MATTERS**
- a) Ratification of Claims for January 2017 (pg 17)
  - b) Budget Status Report for January 2017 (pg 18)
9. **STANDING COMMITTEE REPORTS**
- a) Administration and Finance: No report.
  - b) Maintenance and Operation: No report.
  - c) Recreation Committee: No report.
  - d) Personnel & Policy: No report.
  - e) Government: No report.
  - f) Planning Committee: No report.
  - g) Trails Committee: No report.
10. **ADMINISTRATOR'S REPORT**
- a) Monthly Activity Report – February 2017 (pg 19-21): Admin. Foell noted that this was one of the slower months before the busy spring and summer months begin. Staff met with representatives from Final 9 to discuss the disc golf course in preparation for the committee meeting on March 24. Staff also met with San Juan Unified School District to discuss the joint use agreements. San Juan plans to move forward on a master joint use agreement, as well as renewing the upcoming expiring agreements. Regarding the property issue, the land conveyance documents have been sent to San Juan's attorney and planning director for review and then a meeting will be scheduled. Admin. Foell introduced Chelsea McAdam, who was hired as the Recreation Coordinator on March 1. Devon Bisquera was working as a Recreation Specialist and was offered the coordinator position but he turned down the position in order to continue his schooling and coaching. Coordinator McAdam has been with the District for eight years and has worked in a number of programs and events including Rec'ing Crew. Chantel Clark had also been assisting the District with special projects, such as the website. Coordinator McAdam said the magic show was successful with 65 children in attendance, which was an increase from last year. Admin. Foell noted that the remodeling

project was in the final stages with furniture arriving the following week. The sound panels are almost ready for installation. The District is continuing to work on the light dimming issue in the auditorium and hope for resolution soon.

Admin. Foell spoke about a project that was being proposed on the Star/Holden property. This project involved a church that included an option to purchase 16 acres off of Hazel Avenue. Admin. Foell met with the developer who indicated there was some support for the project, but there were also some people that were hoping another type of development would occur on that property. Admin. Foell noted that if this project is approved at the County, the District will probably not be receiving any money for the maintenance of the trail under the power corridor easement.

The Fire District was selling a small 2.5 acre parcel behind the fire station on Greenback. Admin. Foell called to inquire about it and the deadline for a response was April 6. He noted that the area was largely residential and Director Montes said there was a creek going through the area as well. Admin. Foell did not believe this would be a good investment for the District. There were other parcels available that may be a better fit for what the District was looking for.

Supervisor Russell took the playground safety test and the results will be returned in six to eight weeks. Admin. Foell also discussed the Best of Orangevale event, and felt it was very successful. Several Board members and staff members attended as well. Director Meraz met the new assemblyman, Kevin Kylie. The District won the Best Recreation and Entertainment of Orangevale award.

**11. UNFINISHED BUSINESS**

None discussed.

**12. NEW BUSINESS**

- a) Approval of the Orangevale Recreation & Park District Fiscal Audit 2015/16 (pg 22-53): Larry Bain conducted the audit and presented the report dated June 30, 2016. His opinion was that the financial statements were fairly stated and he commended the District on their preparation and processing of the financial information. The net income of the general fund was \$109,000 in the positive, which could have resulted from the lack of capital projects. Mr. Bain felt the District had a “strong cash position” and balance sheet. The net pension liability increased from \$476,000 to \$760,000. SCERS uses a 7.5% discount rate and are estimating that the District will be earning 7.5% on investments. CalPERS lowered their discount rate to 7%; SCERS may also do this in the future which would cause the net pension liability and employer rate to increase. Admin. Foell explained that employees hired after January 1, 2013 adopted the 50/50 policy, and the District had moved toward this formula for existing employees as well. In

**MOTION #7**

September 2018, all employees will be at this 50/50 cost formula, and the Board also had increased employee salaries to compensate for this change. The only finding was that the District had a lack of segregation of duties. Director Stickney commended Ms. Von Aesch on completing her first audit. Director Montes motioned to accept the audit as presented to the Board. The motion was seconded by Director Meraz and the audit was approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.

**MOTION #6**

- b) Discussion and Possible Action on the Turning Point Crisis Center Project (pg 54): Admin. Foell stated that at the February 9, 2017 Board meeting, a group of citizens approached the Board and requested that this item be put on the agenda for further discussion. The proposed facility, to be located at 9048 Elm Avenue, was a 15-bed crisis center for mentally ill adults that were in temporary care. Admin. Foell noted that these facilities were needed in the area, however he emphasized that most of the discussion regarding this facility was centered around the proposed location which was near Pasteur Middle School, Green Oaks Elementary School, Casa Roble High School, and a preschool, as well as Orangevale Community Park which is across the street. The discussion for the Board was the decision to publicly oppose having the facility in the proposed location. If this opposition was approved, it would allow the District Administrator to write a letter addressed to the Orangevale CPAC, as well as to Supervisor Sue Frost, to state the District's opinion. Staff recommendation was to consider the project and then determine if the Board would like to take a position.

Director Stickney opened public comment on the item. Earl Wallis resided at 9185 Elm Avenue and was a 15 year Orangevale resident. He and his wife were concerned about the safety of the children in the neighborhood at the park and after they get out of school. He also noticed that the facility was located far off the main street, and the property near the street was only horse pasture right now. He felt this opened up the potential of additional units being built on this open pasture.

Kendall Kinyon lived at 6829 Pecan Avenue. He had seen the children from the charter school visit the park. He was concerned because he heard the residents at the facility would be free to roam around and not be confined to the facility. He noted that there were no sidewalks near Pecan and Elm, which would force the residents to walk through the park. He did not feel the residents with mental and drug problems should be free to roam around the neighborhood. He also questioned as to how the county was able to buy the property without the public hearing about it first. He wanted to encourage the county representative to think more about this issue. Mr. Kinyon also addressed the issue of zoning, and

turning this from a five-bed home for children into a 15-bed facility. He did not believe this was the right location for this facility.

Linda Daniel was a 27 year resident and lived at 7045 High Sierra Court. She urged the Board to make a motion to not support this facility. She noted that the access point to Pecan was very close to the facility. She supported the facility when it was zoned to become a children's care facility. However, the new zoning did not fit well for a residential area. She stated that her children grew up in this area attending the parks, however with this facility she would have not felt comfortable to allow her children to do that. Ms. Daniel noted that there was no commercial transportation and so the residents would have to walk through the neighborhood and parks. She felt the Board was in charge of the parks and asked the Board to help keep them safe.

Jennifer Derich resided at 9201 Golden Gate Avenue and was a 34 year resident. She does not believe a mentally ill person should be able to enter a park and interrupt a party or any other events going on. Ms. Derich felt this problem should be addressed by hospitals and not in a neighborhood. Her children attended the nearby schools.

Philip Clemmer felt that in government, residents should be informed and have a say towards a transparent problem. He felt that the County should have involved all of the residents in the issue, and not rezoned the area in order to facilitate the problem. Mr. Clemmer believed they should have found a better area that would not impact the neighborhood, had ample parking, security, and easy access to transportation. He wondered if they felt the residents were too ignorant or lazy to become involved, or if it was purely an oversight on their part.

Brooke Damiano resided at 7001 Heritage Oak Court, and 138 feet from the proposed facility. She stated that in a recent survey conducted by Sue Frost, the County Supervisor, that a large majority of Orangevale residents stated they opposed the Elm Avenue location for this facility. However, these opponents have been called mean-spirited and un-Christian for wanting a new location, suggesting that they do not care about people with mental illness. Ms. Damiano said this was not true as everyone had a friend or family member who had mental health challenges. She felt the true issue was if a mental health center should be placed in a residential neighborhood near four schools and a busy park. She believed a more appropriate location could be found elsewhere within the county.

Becki Clemmer was opposed to this facility being put in the proposed location. She lived in the area for 20 years and was looking forward to continuing to enjoy the neighborhood and

going for walks. She was concerned for everyone's safety. She did not oppose the purpose of the facility, however she felt the proposed location did not make sense. She has even assisted in providing other locations that would be a better fit for the facility.

Steve Dragland agreed with the prior speakers who had indicated that the proposed location was not appropriate for the facility. He noted the zoning document, Section 3.2 that stated residential care facilities can be authorized in AR2 and AR1 with the conditional use permit. On page 3-11, Section 3.2, states that a psychiatric facility can only be located in a commercially zoned area. He believed this facility would be considered a psychiatric care facility. Mr. Dragland, who retired from law enforcement, referenced several cases and said, "When people are not in control of their minds, they do crazy things, which is not something that should happen in the neighborhood of children and families."

Buck Hallen was a one year Orangevale resident. He felt the proposed location of the facility was inappropriate due to the neighborhood, nearby schools, and lack of sidewalks.

Lynn Schue resided at 8130 Hazel Avenue and had been an Orangevale resident for 19 years. Her children attended nearby schools and she previously worked at Charter Hospital, a psych facility near Kaiser. She was aware of what was involved with regard to mental health patients and she did not want to put the children at risk. She felt the patients would be near children and a heavily wooded park, which she described as the "perfect storm". She added that the patients should be able to walk to a Walmart or grocery store, which they would not be able to do.

Cathy Samson had been a resident since 1988, and her children attended nearby schools. She added that the park was connected to several schools. The school districts would be impacted by this facility because they would have to alert the parents and children if someone was loitering around the schools. She asked if the teachers were going to be trained to handle these residents. Ms. Samson did not feel this would be fair to the patients, the residents, and the families. She also stated that she agreed with a lot of what had already been said.

Janice Freeberg was unable to attend the first meeting on this decision. She had 10 acres of property that was nearby the proposed facility. She felt this location was inappropriate for this type of mental care facility.

Carol Shoemaker resided at 6711 Filbert Avenue for the last 42 years. She does not believe a facility should be located in a residential area. She noted that Sacramento County does not have their own facility, which would have prevented this type of issue. She emailed Sue Frost and stated that the facility should be placed

in a commercial area. The facility residents would have access to her property. She was concerned about the impressions that would be placed on the children in the neighborhood. She asked that the Board not approve the project.

Hannah Judd lived in a large family next to Green Oaks Elementary. She felt this facility would bring danger into the community. She discussed that these patients may be placed on incorrect medication which would make their situation worse.

CJ Sergeant had been a resident since 1988 and her children attended nearby schools. She was a realtor with clients in the area and noted that this type of facility would have to be disclosed during the sale of a house in the area. The property closed escrow in August 2016 for \$1,150,000. She believed this facility had been planned since the beginning and the residents did not hear about it until October. She asked for the support from the Board to oppose this facility.

Eric Bailey considered the parks in the community as a treasure. He resided at 6905 Filbert Avenue which was 30 feet from the facility. He was concerned that the facility was a risk for the neighborhood schools and parks. He was part of the Protect Orangevale Kids group. He attended a meeting with Turning Point in which the company stated inaccurate facts. He asked the Board to report their decision to the supervisors.

Maryanne Paveglio resided on Chestnut Avenue. Her son had attended a crisis facility, which had public transportation and nearby grocery stores and a library. However, the only places near this proposed facility were the parks and schools. Also, once the residents are released after 30 days they will be homeless and have nowhere to go other than become part of the homeless group at the park. She also believed the residents would be bored and would frequent the parks. She felt the facility should be zoned as commercial and not residential.

Paige Walker resided in Orangevale with her husband for over 39 years. Her son had commented that he had issues with strangers bothering them at the local parks already. She felt they would have to teach their children to deal with possibly combative people. She did not approve of this facility.

Garth Breckon commented on background checks for possible criminals that attend the facility.

Shannon Harrison lived at 8148 Hazel Avenue. She asked about the response time for a 5150 from the Sacramento County Sheriff's Department. Director Montes stated the standard time was 68 minutes. She questioned the protocols that would be in place if any issues arose from the facility.

Tina Weinmeister resided at 7036 Filbert Avenue and had lived in Orangevale since 1979. She said the logistics of the neighborhood was bizarre due to the properties being intertwined and interlocking. They previously had a mentally ill person who was running through the neighborhood and ended up in their backyard. There were several areas they could hide and it would be difficult to keep track of people who escape due to the area being so rural.

Katrina Slye conducted a public inquiry with regard to the average response time from Sacramento County Sheriff. It is 37 minutes from when a call goes in to when an officer arrived on the scene. There is a Turning Point 15-bed facility in Rio Linda, and that area had received an average of two calls per month to the police for service, most of which involved missing persons and disturbances.

Director Montes motioned that the Board oppose the Turning Point project, which was seconded by Director Anderson. Director Meraz stated he had lived in Orangevale for 45 years and he supported the fight to keep the area rural. He was a member of CPAC for eight years. If the zoning becomes commercial, it would be a permanent change. Director Montes thanked everyone for attending the meeting. She asked that the District Administrator send a letter to Sue Frost so she understood where they stood. Director Anderson was a life-long resident and was proud to represent those in the community. He was nervous about the change of zoning to a commercial facility. He also felt the facility should be in a more centralized location. These facilities are needed but not in the proposed location. Director Stickney was concerned about the schools and parks being near the facility. He also noted there were no hospitals located in the community for the residents if that was needed. He asked that the District Administrator send a letter to all of the supervisors. Director Montes offered to bring the letter to a meeting.

Director Montes motioned that the Board support the community and oppose the Turning Point project, and also authorized the District Administrator to write a letter to the Orangevale CPAC and Supervisor Frost and other district supervisors in order to express their opposition to the Turning Point project. The motion was seconded by Director Anderson and approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.

- c) Approval of Resolution 17-03-566, Resolution Directing Preparation of the Engineer's Report for the Orangevale Landscaping and Lighting Assessment District (OLLAD) of the Orangevale Recreation and Park District (pg 55): These resolutions are done annually in March. Director Montes motioned to approve the resolution to direct preparation of the Engineer's Report for OLLAD. This motion was seconded by Director

## **MOTION #8**

Anderson, and the resolution was approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.

**MOTION #9**

- d) Approval of Resolution 17-03-567, Resolution Directing Preparation of the Engineer's Report for the Kenneth Grove Landscaping and Lighting Assessment District of the Orangevale Recreation and Park District (pg 56): These resolutions are done annually in March. Director Montes motioned to approve the resolution to direct preparation of the Engineer's Report for Kenneth Grove. This motion was seconded by Director Anderson, and the resolution was approved 4-0-0 with Directors Meraz, Stickney, Anderson, and Montes voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.

**MOTION #10**

- e) Approval of the Agreement with the Chamber of Commerce to hold the Pow Wow Days Event in Orangevale Community Park on June 1-4, 2017 (pg 57-71): Admin. Foell noted that this event was being moved three weeks later than normal. This was essentially the same agreement as was done last year, and he recommended approval of the agreement. Director Stickney motioned the approval of the agreement in order to hold the event June 1 through 4, 2017, and authorized the District Administrator to execute the agreement. The motion was seconded by Director Anderson and the agreement was approved 3-0-1 with Directors Meraz, Stickney, and Anderson voting Aye and Director Montes Abstaining. There were no Nays. Director Brunberg was absent.

**MOTION #11**

- f) Approval of Agreement with Entravision – 101.9 The Wolf Managed by AEMG, Inc. to hold WOLF Fest 2017 Music Festival Special Event in Orangevale Community Park on July 15, 2017 (pg 72-86): This was the sixth year for this event. The date was moved a few months ahead to avoid some issues, such as having more daylight and inconsistencies with the weather. The performers have yet to be named. The event should be completed by 8:00 or 8:30 p.m. Director Anderson motioned to approve the agreement with Entravision 101.9 the Wolf managed by AEMG, Inc. to hold Wolf Fest 2017 on July 15, 2017, and authorized the District Administrator to execute the contract documents. This motion was seconded by Director Stickney, and the agreement was approved 3-0-1 with Directors Meraz, Stickney, and Anderson voting Aye and Director Montes Abstaining. There were no Nays. Director Brunberg was absent.

**13. DIRECTOR AND STAFF COMMENTS**

Supervisor Bain was preparing for the upcoming season. Online registration was moving smoothly and they were currently inputting all of the summer programs into the system. A new Recreation Specialist was starting on March 13.

Supervisor Woodford was working on the next guide for it to be released in April.

Ms. Von Aesch said that Mr. Larry Bain was great to work with during the audit. She felt everything was going smoothly. She reminded the Board members to complete the Form 700 if they have not done so already. She also sent out emails regarding ethics training.

Superintendent Russell said a new full time employee, Curtis Bryant, had been hired. He was previously a part time employee and was very excited to become full time. Scott Wade was promoted to a Park Maintenance III position. Another full time employee was off work due to health issues and was going to have surgery soon. Superintendent Russell recently used the new mower, which had a rear discharge, and thanked the Board for the new piece of equipment. They are currently mowing at three inches and will gradually decrease the length over time.

Admin. Foell thanked the staff and commended them for the great job. He also welcomed the new employees that had been hired. The new Recreation Specialist will be starting in a couple weeks.

Director Montes was happy for the successful Best of Orangevale event.

Director Anderson appreciated seeing the residents being passionate about issues. He also discussed opening day ceremonies for Orangevale Pony Ball and felt it was a very successful event. He thanked Supervisor Russell for his assistance as well.

Director Stickney thought it was great that the public was using the District as a resource for the Turning Point issue.

Director Meraz thanked the staff who attended the Best of Orangevale event. He noted that it was a very successful event with over 200 in attendance. He was honored to attend and represent the District.

**14. ITEMS FOR NEXT AGENDA**

None discussed.

**15. ADJOURNMENT**  
**MOTION #12**

With no further business to discuss, the general meeting of the Board of Directors was adjourned at 8:55 p.m. On a motion by Director Montes, seconded by Director Anderson, the adjournment motion passed 4-0-0 with Directors Meraz, Stickney, Montes, and Anderson voting Aye. There were no Abstentions or Nays. Director Brunberg was absent.

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Mike Stickney, Chairperson